

1 **Identifying uncertainty in environmental risk assessments: the development of a novel**
2 **typology and its implications for risk characterisation.**

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24 Running head: Identifying uncertainty in environmental risk assessments

25 **ABSTRACT**

26 Environmental risk analysts need to draw from a clear typology of uncertainties when
27 qualifying risk estimates and/or significance statements about risk. However, categorisations
28 of uncertainty within existing typologies are largely overlapping, contradictory, and
29 subjective, and many typologies are not designed with environmental risk assessments
30 (ERAs) in mind. In an attempt to rectify these issues, this research provides a new
31 categorisation of uncertainties based, for the first time, on the appraisal of a large subset of
32 ERAs, namely 171 peer-reviewed environmental weight-of-evidence assessments. Using this
33 dataset, a defensible typology consisting of seven types of uncertainty (data, language,
34 system, extrapolation, variability, model, and decision) and 20 related sub-types is developed.
35 Relationships between uncertainties and the techniques used to manage them are also
36 identified and statistically evaluated. A highly preferred uncertainty management option is to
37 take no action when faced with uncertainty, although where techniques are applied they are
38 commensurate with the uncertainty in question. Key observations are applied in the form of
39 guidance for dealing with uncertainty, demonstrated through ERAs of genetically modified
40 higher plants in the EU. The presented typology and accompanying guidance will have
41 positive implications for the identification, prioritisation, and management of uncertainty
42 during risk characterisation.

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49 **Keywords:** uncertainty, typology, environmental, risk, assessment

50 INTRODUCTION

51 Uncertainties within environmental risk assessments (ERAs) need to be properly
52 managed to enable risk estimates to be used as a sound basis for risk management actions
53 (van der Sluijs *et al.* 2004; Refsgaard *et al.* 2007). National and international regulatory
54 bodies stress the importance of acknowledging and dealing with uncertainty in ERAs during
55 the risk characterisation phase (Fairman *et al.* 1998; USEPA 1998; DEFRA 2011).
56 Implementing such guidance starts by identifying potential types of uncertainty (Morgan *et*
57 *al.* 1990), at which point it is essential that environmental risk analysts are able to draw from
58 a clear and defensible typology of uncertainties (Knol *et al.* 2009; Ramirez *et al.* 2012).
59 Existing typologies have limitations, relating primarily to research domain transferability and
60 content reliability (Walker *et al.* 2003; Ascough II *et al.* 2008; Knol *et al.* 2009; Troldborg
61 2010). In this paper, we present the development of an evidence-based typology of potential
62 uncertainties in ERAs which, together with implementation guidance, aims to resolve the
63 issues surrounding existing categorisations and better equip environmental risk analysts when
64 attempting to identify and manage uncertainty.

65 There are a wide range of different types of evidence that can be used to formulate
66 and evaluate risk estimates within ERAs (e.g. toxicological, biological, financial). In some
67 situations, different lines of evidence are amalgamated and the degree to which they support
68 or refute hypotheses about risk is evaluated (Linkov *et al.* 2009). This process, termed weight
69 of evidence (WOE), aims to provide either a definitive course of action for decision-makers
70 where the evidence may be contradictory, or identifies missing information needed to form a
71 definitive conclusion (Chapman 2007). WOE can be applied to ERAs (as well as to
72 ecological or human assessments), but is not recognised as being a specific type of ERA
73 (Suter II and Cormier 2011) and is not consistently defined (Weed 2005). ERAs that apply
74 WOE methods follow the same four phases (problem formulation, exposure assessment,

75 effects assessment, and risk characterisation; DEFRA 2011) as ERAs that do not use WOE
76 methods, and can therefore be used to identify a useful and manageable dataset to assess how
77 uncertainty is categorised and managed across the much larger set of available ERAs in
78 different risk domains.

79 It is largely agreed that environmental uncertainty is comprised of different aspects,
80 commonly termed dimensions (Janssen *et al.* 2003; Walker *et al.* 2003; Knol *et al.* 2009).
81 These dimensions relate to: the inherent nature of the uncertainty, either epistemic
82 (limitations in our knowledge) or aleatory (the randomness of natural systems and their
83 components); the severity of the uncertainty, ranging from deterministic treatment at one end
84 of the spectrum to indeterminacy at the other; and the location of the uncertainty, which
85 describes where, in applied situations, the uncertainty manifests. As different uncertainties
86 must be managed differently using different techniques (van der Sluijs *et al.* 2004; Refsgaard
87 *et al.* 2007), identifying the different types of uncertainties that exist in applied situations is
88 an essential part of uncertainty management (Morgan *et al.* 1990). A typology of uncertainty
89 can aid this process by providing comprehensive, relevant, and reliable categorisations
90 (complete with definitions) of all potential types of uncertainty that may be encountered (van
91 Asselt and Rotmans 2002; Knol *et al.* 2009). However, existing typologies are based on
92 small-scale literature reviews, amalgamations of existing frameworks, or researcher opinion
93 (Table 1). As a result, the typologies often contain contradictory definitions and terms,
94 communicate varying frequencies of uncertainty, are rarely comprehensive within their
95 intended research domains, and do not include a clear method for the collection and collation
96 of the evidence base. Furthermore, whilst these typologies may be applicable in a wider risk-
97 context, they are not designed specifically for use with ERAs. Since the overall reliability of
98 a typology relies on the legitimacy of the adopted categorisation(s), in the context of ERAs, it
99 is crucial that this is rectified.

[TABLE 1 NEAR HERE]

This research offers a new categorisation of uncertainties based on the appraisal of a large subset of ERAs in which uncertainties have been transparently identified. As the evidence base is formed of peer-reviewed environmental ERAs that feature WOE methods, the assertions made in this article span a diverse set of interests, making the resulting typology relevant across a number of distinct risk-based research domains. The typology is combined with an analysis of the adoption of uncertainty management techniques (UMTs) used when faced with different uncertainties, and guidance for dealing with uncertainty drawn from key observations.

Uncertainty analysis should be a principal component of risk characterisation and thus ERAs. In reality, this is rarely the case. The introduction of an uncertainty typology that consults a manageable subset of the vast available ERA evidence base, coupled with prioritised guidance, will assist risk analysts in their attempts to prioritise, identify, and manage uncertainties within applied ERAs.

METHODOLOGY

Building the Evidence Base

In order to categorise uncertainty in ERAs that feature WOE methods (hereafter termed WOE-ERAs) and analyse the use of techniques in their management, an evidence base of peer-reviewed literature was established. Searches were conducted for directly labelled WOE-ERA literature, using the ISI Web of Science and Scopus academic databases, respectively, and using the terms *weight*, *evidence*, *risk*, and *uncertainty* (in the *title*, *abstract* and *keywords* field for Scopus, and in the *topic* field for ISI Web of Science). Non-labelled WOE-ERA literature was also searched for, using the terms *risk*, *assessment*, and *uncertainty* (in the *title*, *abstract* and *keywords* field for Scopus, and in the *topic* field for ISI Web of

125 Science). In-built filtering within the online databases was used to remove obviously non-
126 relevant literature (non-English articles, book series articles, articles from the domains of
127 social science, arts and humanities) before the remaining articles were assessed for inclusion
128 based on the following criteria:

- 129 • the article must include (or be in its entirety) an ERA that applies either a qualitative,
130 semi-quantitative, or quantitative WOE methodology (after Linkov *et al.* 2009);
- 131 • the assessment must make direct reference to the uncertainties to be recorded within
132 this research, thereby minimising researcher-subjectivity when creating the typology;
- 133 • the assessment must be original research and not a review of previously published
134 work, in order to avoid duplicate values; and
- 135 • an aspect of the environment must feature in at least one part of the source-pathway-
136 receptor (S-P-R) paradigm, where the environment "... consists of all, or any, of the
137 following media, namely the air, water, or land" (EPA 1990).

138 These criteria ensured that only original (i.e. non-review-based) environmentally-focused
139 WOE-ERAs (including ecological, environmental, and human-health risk assessments) that
140 specifically mentioned uncertainty were included within this study, whilst the general search
141 terms used allowed representation from a wide range of research domains.

142

143 **Data Collection**

144 The articles (conforming to the selection criteria) were examined in full and relevant
145 information was extracted and recorded in separate spreadsheet entries. A working list of
146 definitions was kept to ensure that observations were consistent and distinctions between
147 uncovered uncertainties were not blurred. Importantly, no upper limit was set as to the
148 number of UMTs that could be associated with each identified uncertainty type.

149

150

151 **Data Organisation**

152 The uncertainty data were organised using an iterative category clustering technique
153 (Hartigan 1975). The different objects (i.e. the uncertainties) were categorised into distinct
154 groups, such that the degree of association between any two objects was maximal if they
155 belonged to the same group and minimal otherwise. In this way, the articles (from the data
156 collection stage) were organised into groups by relevance to other similar data values. To
157 reduce the potential for subjectivity in assigning objects to groups, the process was performed
158 iteratively, with definitions and categorisations continually refined.

159

160 **Data Analysis**

161 The frequencies with which the different locations and sub-locations of uncertainties
162 were associated with the UMTs were recorded. These were converted to percentage values of
163 total occurrences in order to identify the most commonly occurring relationships. A separate
164 bivariate analysis was performed using SPSS v18 (SPSS Inc., Chicago IL) to quantify the
165 relationships between all two-variable combinations ($P \leq 0.01$).

166

167 **RESULTS**

168 **Data Frequencies and Organisation**

169 **Uncertainty typology**

170 Analysis of the collected WOE-ERA literature (n=171 assessments), in conjunction
171 with iterative clustering of the extracted data (Figure 1), revealed 20 separate types of
172 uncertainty (Table 2), with a total of 385 individual occurrences. The data uncertainty (n=125
173 out of 385; 32.5%) and extrapolation uncertainty (n=110; 28.6%) locations were the most

174 frequently occurring, with the decision uncertainty (n=6; 1.6%) and language uncertainty
175 (n=16; 4.2%) categories the least frequent.

176 [FIGURE 1 NEAR HERE] [TABLE 2 NEAR HERE]

177 **Uncertainty management techniques**

178 Data extracted from the sources highlighted the use of a variety of UMTs (n=27), with
179 a total of 453 separate applications. Occurrence proportions of the most frequently occurring
180 mechanisms are shown in Table 3, along with brief descriptions and associated uncertainties.
181 Monte-Carlo simulation was adopted most frequently (n=100 out of 453; 22.1%), followed
182 by uncertainty factors (n=75; 16.6%), sensitivity analysis (n=38; 8.4%), and 'taking no action'
183 (n=35; 7.7%).

184 [TABLE 3 NEAR HERE]

185 **Relationships Between Uncertainties and Uncertainty Management Techniques**

186 **Frequency relationships**

187 The highest frequency relationships between the uncertainty locations and UMTs
188 employed (Figure 2) occurred between data uncertainties and Monte-Carlo simulation (n=56
189 out of 453 relationships), between extrapolation uncertainties and uncertainty factors (n=40),
190 and between extrapolation uncertainties and Monte-Carlo simulation (n=18). On a
191 proportional basis, the highest dependencies were seen between language uncertainties and
192 fuzzy logic (68.8%; i.e. language uncertainties were managed with fuzzy logic in 68.8% of
193 cases), model uncertainties and sensitivity analysis (35.1%), and data uncertainties and
194 Monte-Carlo simulation (34.4%). Overall, uncertainties were associated with at least one
195 UMT in 92.3% of cases, and were therefore unmanaged 7.7% of the time.

196 [FIGURE 2 NEAR HERE]

197

198

199 **Statistical relationships**

200 The strongest correlations between the uncertainty types and UMTs (Figure 3)
201 occurred between decision uncertainty and adaptive management ($\rho=0.57$), spatial
202 (extrapolation) uncertainty and interpolation ($\rho=0.46$), and cause (system) uncertainty and
203 causal influence ($\rho=0.40$). A similar strength correlation occurred between the portion of data
204 uncertainties used as parameter values in computational and/or numerical models (and
205 therefore consist of repeated values from within the data location; marked *model input* in
206 Figure 3) and Monte-Carlo simulation ($\rho=0.32$).

207 Positive correlations were also observed between several uncertainty-location/UMT
208 combinations, where all individual uncertainty types within the location shared a positive
209 correlation with the respective UMT. The strongest of these relationships were language
210 uncertainties with fuzzy logic ($\rho=0.45$) and fuzzy-stochastic systems ($\rho=0.24$), and model
211 uncertainty with sensitivity analysis ($\rho=0.29$).

212 [FIGURE 3 NEAR HERE]

213

214 **DISCUSSION**

215 **An Improved (Evidence-Based) Uncertainty Typology**

216 The existing uncertainty typologies (Table 1) are predominantly based within specific
217 research areas, using categorisations that are primarily relevant to those fields. They
218 communicate varying frequencies of uncertainties, often in a contradictory fashion, and use a
219 number of different approaches in their construction, including small-scale literature reviews
220 (e.g. Regan *et al.* 2002) and amalgamations of existing frameworks (e.g. Ascough II *et al.*
221 2008). This has led to overlapping and contradictory sets of categorisations. The uncertainty
222 typology presented in Table 2 addresses the following issues:

- 223 • The set of articles analysed included ecological, environmental, and human-health risk
224 assessments. Although the specific requirements of these assessments differ, they do
225 contain the same four phases and many of the same processes (US EPA 1998; Zhang et
226 al. 2010; DEFRA 2011). Therefore, the developed typology does not restrict
227 observations to narrowly-defined research domains (e.g. conservation biology) but
228 instead extends the focus to all concerns of an environmental nature, enabling the
229 typology to be more transferrable and relevant to a larger number of risk analysts.
- 230 • Using WOE-ERAs, which contain a variety of ERA techniques as well as distinct forms
231 of evidence, increases the potential for a larger spectrum of uncertainties to exist. This is
232 reflected in the typology which, containing 20 distinct forms of location-based
233 uncertainties arranged according to their natures, is the most extensive to date.
- 234 • By constructing and interrogating a large supporting evidence base of peer-reviewed
235 articles (n=171) all uncertainty categorisations within the typology are supported and
236 defensible.

237

238 It is also pertinent to address the potential limitations associated with the method used
239 to construct the typology and its resulting categorisations:

- 240 • *Dependence on existing assessments to contain reliable information.* This limitation may
241 have been realised where incorrect information was presented within the sourced
242 materials, though the peer-review process was expected to resolve these errors. Perhaps
243 of more concern was the potential omission (rather than incorrect inclusion) of important
244 uncertainties; key uncertainties that went unidentified in the source materials could not
245 feature in the typology. However, the evidence base of 171 assessments was believed to
246 be extensive enough to account for all potential uncertainties.

- 247 • *Subjectivity in the information clustering process.* The clustering process used to form
248 categorisations within and between the different types of uncertainty, whilst efficient and
249 effective, did require an element of subjectivity on the part of the researcher. This type of
250 qualitative clustering has the potential to blur definitions, thereby reducing the clarity of
251 the clustered output. This potential limitation was managed as far as possible by making
252 the clustering process transparent (see Figure 1).
- 253 • *Representativeness of the typology for application to ERAs.* Limiting the included studies
254 to WOE-ERAs may have led to biases within the evidence base, which would have been
255 transferred into the typology. One potential bias was a focus on risk domains in which
256 WOE-ERAs are commonly used. This potential limitation may result in a lack of
257 representativeness when applying the typology to non-WOE-ERA scenarios. However,
258 when weighed against other viable alternatives, such as building an evidence base of
259 ERAs based in specific risk domains, the WOE-ERA approach was deemed to be the
260 most representative for future application of the typology.

261 The outlined advantages together with the management of potential limitations ensures that
262 the presented typology addresses the issues associated with existing categorisations.

263

264 **Defining Uncertainty**

265 **The nature of uncertainty**

266 Interrogation and analysis of the WOE-ERAs (n=171) identified a total of three types
267 of nature-based uncertainty, which are discussed in detail here.

268

269 *Aleatory uncertainty*

270 Aleatory uncertainty represents the inherent randomness displayed in human and
271 natural systems (Bedford and Cook 2001; Ascough II *et al.* 2008). Aleatory uncertainty

272 cannot be reduced, although additional research may help to better understand the
273 complexities of the system(s) of interest. Whilst such systems may in actuality be chaotic
274 rather than random (and are therefore in principle understandable; Regan *et al.* 2002), risk
275 analysts find it useful to treat the associated uncertainties from the latter position. For
276 example, stochastic numerical techniques (such as Monte-Carlo simulation and Latin
277 Hypercube sampling) act as realistic representations of real-world processes, which are either
278 viewed as being too complex for deterministic interpretation (e.g. seismic activity) or as
279 inherently random (e.g. weather systems). However, in mimicking nature, stochastic models
280 can produce results that are consistently more representative than their deterministic
281 counterparts (Hromkovic 2005).

282

283 ***Epistemic uncertainty***

284 Epistemic uncertainty (Bedford and Cooke 2001; Walker *et al.* 2003; Petersen 2006;
285 Ascough II *et al.* 2008; Knol *et al.* 2009) represents the imperfection of knowledge
286 concerning a system of interest. Epistemic uncertainty can be quantified, reduced, and
287 possibly eliminated, depending on the specific situation. However, whilst epistemic
288 uncertainty is in principle reducible by increasing relevant knowledge, this new information
289 can reveal the true depths of our ignorance, only serving to increase the associated
290 uncertainty (Janssen *et al.* 2003; van der Keur 2008).

291

292 ***Combined uncertainty***

293 This research introduces a combined epistemic and aleatory category, reflecting the
294 potential for the location-based uncertainties contained within it to incorporate both epistemic
295 and aleatory aspects, and forcing a separation from those sets. For example, model
296 uncertainty may incorporate system uncertainty, which can reduce confidence in the structure

297 of a model, as well as variability uncertainty, which may cast doubt over the validity of the
298 model's output. For this combined category, reducing secondary uncertainties associated with
299 incorporated groups is just as important as managing the primary failings.

300

301 **The location of uncertainty**

302 Interrogation and analysis of the WOE-ERAs (n=171) identified a total of 7 main
303 types of location-based uncertainty and 20 related sub-types, which are discussed in detail
304 here.

305

306 ***Data uncertainty***

307 Data are used extensively in risk assessments, not least environmental WOE-ERAs.
308 For example, data may be used to draw attention to a source of environmental danger, to
309 assess the degree of harm imposed upon a valued asset, or to support or refute damaging
310 claims made against an individual, organisation, or even nation. Whether empirical or
311 experimental, all data carries a level of inherent confidence associated with its truth and
312 correctness. Identifying potential sources of uncertainty within data can help to distinguish
313 between the reliable and the unreliable.

314 Data uncertainties can be further arranged into three groups: *availability*, referring to
315 the incompleteness, scarcity, or absence of data (i.e. data is not available); *precision*,
316 concerning the lack of accuracy in obtained data (i.e. data is not precise); and *reliability*,
317 reflecting its trustworthiness (i.e. data is unreliable, possibly due to errors associated with its
318 processing, statistical analysis, or presentation). The data reliability sub-location, which
319 accounts for 20.8% of all uncertainties within the WOE-ERA evidence base, primarily
320 reflects the measurement and systematic sub-categories seen within existing typologies
321 (Table 1).

322

323 ***Language uncertainty***

324 Language is used both in conjunction with and separately to data. The uncertainties
325 associated with language arise for a number of reasons, but stem primarily from a lack of
326 clarity. Language can be used to express ideas and commands or to communicate the final
327 results of assessments; its use is unavoidable and necessary.

328 Linguistic uncertainties are comprised of three types: *ambiguity*, where multiple
329 meanings are possible; *underspecificity*, where meanings are not exact; and *vagueness*, where
330 meanings are not clear and understandable. The use of a single field-specific term can carry
331 all three linguistic uncertainties: it may not be clearly defined and therefore have many
332 meanings throughout the community (ambiguous); its use may be superseded by a more
333 relevant and accurate term (underspecific), and certain members, especially those from
334 outside the field, may have heard of the term, but have a limited understanding of its true
335 meaning (vague; Acosta *et al.* 2010).

336 In previous typologies, language uncertainties (if included at all) were typically
337 separated into their own category (e.g. Morgan *et al.* 1990; Regan *et al.* 2002; Ascough II *et*
338 *al.* 2008), but are here deemed to be epistemic. The uncertainties associated with language
339 arise for a number of reasons, but stem primarily from a lack of clarity (Morgan *et al.* 1990).
340 However, the definitions, contexts, and applications associated with language can be
341 controlled (Regan *et al.* 2002). Theoretically, language uncertainties can be quantified,
342 reduced or even removed – techniques such as fuzzy logic are testament to this – equating
343 them with the other uncertainties (data and system) within the epistemic set. Despite their
344 relatively low levels of occurrence within the WOE evidence base (of just 4.7%; Figure 4.2),
345 communicating the epistemic quality of language uncertainties allows analysts to approach
346 them with reduction and elimination in mind, which may previously not have been the case.

347

348 ***System uncertainty***

349 System uncertainty tallies closely to scientific understanding; if the understanding is
350 low the uncertainty will be high, and vice-versa. However, a field which develops rapidly,
351 such as biotechnology, will contain high levels of knowledge as well as some system
352 uncertainty, due largely to the unknowns that progress brings.

353 System uncertainties can be more clearly defined according to the source-pathway-
354 receptor relationship, which constitutes the three main phases of system understanding:
355 *cause*, which concerns a lack of clarity regarding the source(s) of harm; *effect*, relating to the
356 influence a particular stressor (source) has upon the receptor(s); and *process*, which concerns
357 either not understanding the risks or not identifying something vital to a successful
358 assessment.

359 Process uncertainty correlates with the pathway stage of the relationship, which can
360 be anything between the source(s) of harm and asset(s) of value. It can contain a variety of
361 uncertainties, such as not identifying the critical dose needed for an adverse effect to result
362 (Meek and Hughes 1995). The risks associated with certain nanotechnologies, a rapidly
363 developing field, are unclear because of a lack of process understanding, which in some cases
364 may be coupled with high effect uncertainty. For example, the contribution of physical
365 structure to a nanoparticle's toxicity may not be fully understood (Gottschalk *et al.* 2010),
366 whilst its effects upon different receptors may simply be unknown (Zalk *et al.* 2009).

367

368 ***Variability uncertainty***

369 Also described as random and stochastic, variability uncertainty is the inherent
370 unpredictability of any human or natural system. *Human* variability in ERAs results primarily
371 from intentionally biased and subjective actions (Khan *et al.* 2002), but extends to all

372 qualities of humans which are, either literally or from the viewpoint of the risk analyst,
373 stochastic in nature. Irrespective of their position or seniority, humans involved in the
374 assessment process may display bias when they have something to gain, or subjectivity when
375 they believe their own views to be more correct than those of others (Chen *et al.* 2007).
376 Human variability can be exhibited by those with close links to a project, such as decision-
377 makers, stakeholders, and scientists, as well as those with no vested interest, such as hired
378 laboratory technicians or computer modellers (Croke *et al.* 2007).

379 The *natural* element may be considered unexpected and free from intentional bias
380 (Jørgensen *et al.* 2009). It pertains to the chaotic traits of natural systems. Natural variability
381 is also the primary cause of uncertainties associated with extrapolation; a process that
382 becomes necessary when faced with limited knowledge (e.g. limited data or limited process
383 understanding).

384

385 ***Extrapolation uncertainty***

386 Extrapolation can occur across a variety of means, and is usually present wherever
387 there is missing information or knowledge (Luttik *et al.* 2005), but is not necessarily
388 associated with numeric data. In the developed typology, extrapolation uncertainty is a sub-
389 category of the aleatory category, where previously it has either been grouped with model
390 uncertainties (Walker *et al.* 2003; Regan *et al.* 2002; Finkel 1990), treated as a branch of
391 variability (Huijbregts 2001), or more commonly ignored altogether. Extrapolation can be
392 considered an attempt at rectifying availability issues: if information were readily available,
393 extrapolation would not be necessary. However, when it is required, the process is deemed
394 uncertain due to the natural variability involved (e.g. spatially and temporally extrapolating
395 meteorological data beyond the physical limits of an existing network of measuring stations
396 to a study site). Extrapolation can therefore be considered the result of epistemic failings,

397 with the connected uncertainties driven through aleatory means. Whilst an increase in
398 relevant epistemic knowledge may prevent the need for extrapolation (thereby providing a
399 distinction from variability uncertainty, which can be neither eliminated nor reduced), when it
400 is required it is the aleatory-based failings that must be addressed. These observations
401 confirm extrapolation uncertainties to be aleatory in nature, and indicate that they should be
402 considered separately from the variability location.

403 Extrapolation is identified in six forms: *intraspecies*, where information specific to
404 members of a species is used to represent other members of the same species; *interspecies*,
405 where information specific to members of a species is used to represent members of a
406 different species; *laboratory*, where information specific to laboratory conditions is used to
407 represent real-world scenarios; *quantity*, where information specific to one quantity is used to
408 represent another; *spatial*, where information specific to one spatial scale is used to represent
409 another; and *temporal*, where information specific to one timescale is used to represent
410 another.

411

412 ***Model uncertainty***

413 With regard to a system of interest, modelling is an attempt to understand processes,
414 predict responses, evaluate management alternatives, and support the policy and decision-
415 making process (Arhonditsis *et al.* 2007). Modelling procedures vary according to the system
416 of study and desired outcomes, though they invariably involve an initial conceptualisation
417 stage, which is then developed into a numerical and/or computational representation
418 (Stephens *et al.* 1993). Simplifications and assumptions are usually necessary features of the
419 structural process, since natural features and dependencies are complex and numerous. The
420 initial conceptualisation stage is arguably the most important. Any uncertainties that exist
421 here will likely be propagated throughout the rest of the modelling procedure. The conceptual

422 representation also needs to be fit for purpose: an oversimplification may result in a failure to
423 capture essential features, leading in turn to inadequate numerical or computational
424 simulations. Conversely, an undersimplification may yield a model that is too complex, and
425 therefore time-intensive, or even prohibitive, to build and execute (El-Ghonemy *et al.* 2005).

426 Model uncertainties relate to the different stages of the process: *structure*, which
427 concerns the representation of real-world processes in model form; and *output*, which reflects
428 the level of confidence in the results. The model structure sub-location, which accounts for
429 3.9% of all uncertainties within the WOE-ERA evidence base, primarily reflects the
430 structural and technical sub-categories seen within existing typologies (Table 3.1).

431

432 ***Decision uncertainty***

433 Decision uncertainty exists when doubt surrounds an optimal course of action, often
434 in the face of differing objectives. There may be multiple options which satisfy at least a part
435 of the criteria for the decision, but also possible is the existence of no such alternatives. For
436 example, management of ecological and environmental resources requires decision-makers to
437 evaluate multiple and often conflicting strategies, whilst balancing objectives of productivity
438 and sustainability (Ducey and Larson 1999). Decision uncertainty is potentially comprised of
439 all uncertainties identified up to and including this stage of the WOE-ERA process.

440

441 **The level of uncertainty**

442 Every identified uncertainty with a defined nature- and location-type must also be
443 considered in terms of its level (i.e. severity; Janssen *et al.* 2003; Walker *et al.* 2003;
444 Refsgaard *et al.* 2007). The level of an identified uncertainty is highly context-dependant and
445 cannot, at present, be ascribed *a priori* along with its nature and location. Due to this, there is
446 a reduced need (compared with the nature and location) for an uncertainty typology to make

447 specific reference to potential levels within its main structure. It may simply be more
448 appropriate to do it in an accompanying narrative, as is the case here.

449 Humans exhibit a variety of distinct levels of knowledge, ranging from determinism
450 (perfect knowledge) to indeterminacy (lack of knowledge; Wynne 1992). The further we
451 move from a deterministic understanding of a system, the more severe the uncertainty
452 becomes (Walker *et al.* 2003). The level of uncertainty is described according to two factors,
453 namely the degree of confidence attached to the likelihood of an event occurring, and the
454 degree of confidence attached to the severity of outcomes should that event occur (Wynne
455 1992; Stirling 1999). These metrics are used to convey the level of understanding, and
456 therefore the level of the associated uncertainty. Recognised levels of uncertainty include:
457 *deterministic uncertainty*, in which we are confident about the likelihoods and outcomes;
458 *statistical uncertainty*, where we can confidently assign probabilities to events but have little
459 understanding of the ramifications of the events; *scenario uncertainty*, where there is
460 confidence about the outcomes but not likelihoods of an event (i.e. the reverse of statistical
461 uncertainty); *recognised ignorance*, where it is not possible to define probabilities or a
462 complete set of outcomes; and *total ignorance*, which is the uncertainty of which we know
463 nothing and to which we are ignorant (i.e. the inverse of deterministic uncertainty).

464 When the focus shifts from uncertainty identification (i.e. the purpose of the typology
465 presented here) to uncertainty management, an effective typology should also aim to
466 communicate methods for quantification and/or reduction. In that instance, communicating
467 the uncertainty levels is essential as a change in level can cause a change in the optimal
468 UMT. In terms of data uncertainties, for example, when there is a level of statistical
469 uncertainty the associated data uncertainty can be tackled through sensitivity analysis.
470 However, if we were in the range of scenario uncertainty, scenario analysis, for example,

471 would be more appropriate (Refsgaard *et al.* 2007). Ultimately, selection of a suitable UMT
472 is dependent on the mix of all three uncertainty dimensions: location, nature and level.

473

474 **Dealing with Uncertainty**

475 **The appropriateness of UMTs employed**

476 UMTs should be used in concert with specific types of uncertainty (Refsgaard *et al.*
477 2007). The correct adoption of any one UMT is therefore dependent upon the uncertainties
478 present (Stirling 2012). The occurrence frequency analysis and statistical analysis conducted
479 between the uncertainty types and UMTs highlighted several relationships, the vast majority
480 of which show the UMTs being used to tackle appropriate uncertainties. This observation
481 extends to frequently occurring uncertainty and UMT combinations (e.g. Monte-Carlo
482 simulation being used to tackle data reliability uncertainty; Figure 3) as well as those
483 combinations which occur less frequently, but are no less appropriate (e.g. MCDA being used
484 to tackle decision uncertainty; Figure 3; Linkov and Moberg 2011). This is a positive finding,
485 since the incorrect utilisation of a UMT may be considered just as important as choosing not
486 to use one at all, which was the fourth most-adopted option in the studied data set. We have
487 defined taking ‘no action’ as the publication author(s) recognising uncertainties but not taking
488 action, with or without offering justification (e.g. Wright-Walters *et al.* 2011). As well as
489 indicating the inappropriate use of this technique with reference to specific uncertainties
490 (primarily model and variability), the occurrence frequency analysis and resulting
491 dependency model (Figure 2) convey a more important point: dealing with uncertainties
492 should be a major priority within these assessments. The fact that the ‘no action’ mechanism
493 appears so often suggests that this is not currently the case.

494

495

496 **Separating uncertainty and variability**

497 The categorisation of uncertainties as being either epistemic, aleatory, or a
498 combination of the two, might imply that each of the identified UMTs can equally be
499 assigned to one of these groups. This is not the case, nor is there a single mechanism that
500 offers comprehensive solutions to all of the identified uncertainties.

501 Whilst uncertainties appear to fall easily into the aforementioned groupings, the
502 boundary can be less well defined in applied situations (Merz and Thieken 2009). The most
503 pertinent example of this is the use of Monte-Carlo Simulation in an attempt to cope with
504 both forms of uncertainty. Since epistemic and aleatory uncertainties can both be described
505 by probability distributions, many assessments involving a first-order Monte-Carlo procedure
506 claim to successfully handle both (Wu and Tsang 2004). However, the ensuing single
507 distribution (which may combine data reliability uncertainty with inherent natural variability)
508 incorrectly implies that uncertainty and variability are the same, and that they can be dealt
509 with as one (Wu and Tsang 2004). Problems may still exist even when a distinction is made:
510 incorrectly treating variability as if it were uncertainty may yield a meaningless distribution
511 when a single figure is required (Vose 2000). Effectively, the techniques that are employed to
512 manage uncertainty can, if executed incorrectly, introduce further errors.

513 It is increasingly recognised that uncertainty and variability need to be treated
514 separately (Kelly and Campbell 2000; Li *et al.* 2008; Kumar *et al.* 2009; Qin and Huang
515 2009; Helton *et al.* 2011). Once separated, both aleatory variability and epistemic uncertainty
516 can be quantified, and steps can be taken to reduce and potentially remove epistemic
517 uncertainty. Techniques such as second-order Monte-Carlo (Griffin *et al.* 1999; Wu and
518 Tsang 2004) and integrated fuzzy-stochastic systems (Li *et al.* 2007; Kumar *et al.* 2009; Qin
519 and Huang 2009) have emerged that can manage both aleatory and epistemic uncertainties.
520 Moreover, through correct uncertainty management, they attempt to eliminate the inferred,

521 and potentially unjustifiable, level of confidence that can incorrectly be assigned to risk
522 estimates.

523

524 **Guidance for practitioners**

525 In order to help practitioners better prioritise, identify, and manage uncertainties in
526 assessments, we propose combining the uncertainty typology (Table 2) with the uncertainty-
527 based frequency and dependency (Figure 2) data. The resulting list of potential uncertainties
528 (Table 4), which is organised by uncertainty location and sub-location, is ranked according to
529 the frequency with which the uncertainties appear in the evidence base (of 171 WOE-ERAs).
530 These rankings correspond to the order in which practitioners may wish to consider
531 uncertainties in their assessments. The individual uncertainties are further categorised
532 according to their nature. In addition, several options for managing each uncertainty are
533 presented, ordered according to the strength of the dependencies between an uncertainty sub-
534 location and its respective UMTs within the evidence base (where one is the optimal UMT
535 and three is the least optimal).

536 [TABLE 4 NEAR HERE]

537 **Applying the guidance: the case of genetically modified higher plants**

538 In the European Union (EU) the introduction of Genetically Modified Organisms
539 (GMOs) for experimental purposes and for placing on the market for cultivation, importation
540 or processing is regulated by European Commission Directive 2001/18/EC (EC 2001). In
541 order to obtain consent for purposes of deliberate release into the environment, applicants
542 must submit a comprehensive dossier containing relevant information about the GMO,
543 including an ERA. However, submitted ERAs rarely consider uncertainties, and where
544 uncertainty is acknowledged it is primarily handled by adopting (favourable) worst-case
545 estimates (Hart *et al.* 2007).

546 A well-researched example of GMOs in the environment is the potential risk of
547 *Bacillus thuringiensis* (Bt) modified maize to non-target Monarch butterflies, with research in
548 USA investigating levels of risk under differing exposure scenarios. For the purposes of this
549 research, this specific case can reasonably be expanded to a more generalised relationship of
550 potential Genetically Modified Higher Plant (GMHP) risk to Lepidoptera. Whilst 81
551 examples of this scenario exist within the publically available dossiers submitted by
552 applicants under Directive 2001/18/EC, the dossiers do not include evidence to support
553 attempts to identify or manage uncertainties within their respective ERAs, which seems to
554 contradict the instruction in the enforcing regulation to do so.

555 Directive 2001/18/EC promotes a six-step ERA procedure for applicants to follow,
556 where the first four steps correspond to the ERA and the final two to risk management
557 options beyond the assessment. The first four steps are commonly known as problem
558 formulation, effects assessment, exposure assessment, and risk characterisation (DEFRA
559 2011). An ERA carried out by an applicant can be expected to consist of these four phases,
560 which, on the basis of information contained within relevant governmental guidance
561 documents (Fairman *et al.* 1998; USEPA 1998; DEFRA 2011), and in the context of potential
562 GMHP risk to Lepidoptera, could contain most or all of the major elements listed in Table 5.
563 The presented uncertainty typology (Table 2) and guidance (Table 4) can be applied to this
564 standard ERA structure to determine potential locations of uncertainty and relevant options
565 for their management (Table 6). For example, problems may exist when attempting to
566 determine aspects of the dose of the GMHP stressor (e.g. modified protein) received by the
567 Lepidoptera receptor during the effects assessment phase of the ERA. Such issues could
568 feasibly correspond to: uncertainty in applying relevant data about the duration, frequency, or
569 intensity of the dose (leading to data reliability, availability, and/or precision uncertainty);
570 variability about the situation (natural variability); forced extrapolations from the available

571 data to other points of interest (interspecies, spatial, intraspecies, temporal, laboratory, and/or
572 quantity extrapolation uncertainty), or; defining parameters in models that reflect the data
573 utilised (model structure uncertainty) and using those models to quantify the dose received
574 (model output uncertainty).

575 [TABLE 5 NEAR HERE] [TABLE 6 NEAR HERE]

576 By applying the uncertainty typology (Table 2) and guidance (Table 4) to the rest of
577 the ERA structure in Table 5, we formulated a list of 43 potential uncertainties. These
578 uncertainties are categorised according to the four phases of the ERA and the main locations
579 in which uncertainty can exist (e.g. data, variability), which are in turn organised in order of
580 their highest ranked uncertainty sub-location (e.g. data reliability, natural variability). System
581 uncertainties are likely to dominate the problem formulation phase, with data, variability,
582 extrapolation, and model uncertainties the focus in the middle analysis phase (effects and
583 exposure assessments), and language and decision uncertainties playing more of a role at the
584 final risk characterisation step. The responsibility for determining whether the potential
585 uncertainties exist, and at what level of severity, will rest with the relevant applicant(s).
586 Prioritised techniques for the management of each uncertainty sub-location (brought forward
587 from Table 4) are also included. When implementing these UMTs applicants should ensure
588 that epistemic and aleatory uncertainties are approached in the correct way.

589 This simple example demonstrates how potential uncertainties can be identified using
590 the presented uncertainty typology and guidance. This may allow for more considered
591 uncertainty analyses in both established risk domains and highly regulated emerging fields,
592 such as GMHPs, leading to more robust ERAs. Environmental decision-making at some of
593 the highest strategic levels (e.g. the European Union) may ultimately benefit. However, the
594 researchers recognise that application of the presented typology will inevitably require some
595 end-user subjectivity, and that consistent reproduction of results may be hard to achieve. To

596 that end, the researchers are currently investigating, applying and validating methods to
597 improve the uncertainty identification process within ERAs, which build on the presented
598 typology and reduce the reliance on the skill, experience and ability of the end-user.

599

600 **CONCLUSION**

601 Uncertainty typologies aim to foster understanding, further acting as tools to aid
602 uncertainty identification during risk characterisation. The categorisations and definitions
603 presented within uncertainty typologies must be comprehensive and reliable, but existing
604 typologies have been found to be lacking in a number of ways, especially in an ERA context.

605 This research presented a typology of uncertainties based, for the first time, on the
606 analysis of a large evidence base, namely 171 peer-reviewed environmental WOE-ERAs. In
607 creating the typology, which consists of 7 main types of location-based uncertainty (data,
608 language, system, extrapolation, variability, model, and decision) and 20 related sub-types,
609 several key issues surrounding existing typologies, including research domain transferability
610 and content reliability issues, have been resolved. In addition, whilst the techniques used by
611 analysts to manage these uncertainties were implemented appropriately, we have shown that
612 in some cases the validity of a risk estimate is negatively impacted as uncertainty
613 management is excluded. The practical guidance that we have introduced here will help
614 resolve this issue by providing a robust method for dealing with uncertainty, as demonstrated
615 through an applied case study focussing on ERAs of genetically modified higher plants in the
616 EU. This case study also highlights the relationships between different uncertainties and the
617 various phases and tasks within ERAs. Moving forward, we are currently exploring these
618 relationships in more detail, with the aim of adding value to the uncertainty identification
619 process.

620 The typology presented here and accompanying guidance, which should be utilised by
621 risk analysts during the formative stages of uncertainty analyses, will have positive
622 implications for the identification, prioritisation, and management of uncertainty during risk
623 characterisation.

624

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Table 1 Uncertainty categorisations offered by existing typologies within the published environmental risk-based literature.

Source reference	Uncertainties included within source
Vesely and Rasmuson 1984	Data; Model (understanding, approximation); Completeness; Physical variability
Henrion and Fischhoff 1986	Random; Systematic
Alcamo and Bartnicki 1987	Model (structure, parameters, forcing, initial state, operation)
Beck 1987	Model (aggregation, structure, numerical, parameter); Variability; Errors;
Morgan and Henrion 1990	Statistical variation; Systematic error; Linguistic; Variability; Inherent randomness; Disagreement; Model (approximation, form)
Finkel 1990	Model; Parameter; Decision; Natural variability
Funtowicz and Ravetz 1990	Inexactness; Unreliability; Border with ignorance
Wynne 1992	Risk; Uncertainty; Ignorance; Indeterminacy;
Helton 1994	Stochastic; Subjective
Hoffman and Hammonds 1994	Lack of knowledge; Variability
Rowe 1994	Temporal; Structural; Metrical; Translational
Faucheux and Froger 1995	Ignorance; Strong uncertainty; Uncertainty; Certainty
van der Sluijs 1997	Inexactness; Unreliability; Ignorance; Model (input data, conceptual model structure, technical model structure, bugs, model completeness)
Stirling 1999	Risk; Uncertainty; Ambiguity; Ignorance
Bedford and Cooke 2001	Aleatory; Epistemic; Parameter; Data; Model; Ambiguity; Volitional
Huijbregts <i>et al.</i> 2001	Parameter; Model; Choices; Variability (spatial, temporal, between source and object)
Bevington and Robinson 2002	Systematic errors; Random errors

Regan <i>et al.</i> 2002	Epistemic (measurement error, systematic error, natural variation, inherent randomness, model, subjective judgement); Linguistic (vagueness, context dependence, ambiguity, underspecificity, indeterminacy of theoretical terms)
van Asselt and Rotmans 2002	Variability (nature, cognitive, behavioural, societal, technological); Knowledge (inexactness, lack of measurements, practically immeasurable, conflicting evidence, ignorance, indeterminacy)
Janssen <i>et al.</i> 2003	Statistical; Scenario; Recognised ignorance; Knowledge-based; Variability-based; Context; Expert judgement; Model (structure, technical, parameters, input); Data; Outputs
Walker <i>et al.</i> 2003	Statistical; Scenario; Recognised ignorance; Total ignorance; Epistemic; Variability; Context; Model (structure, technical, parameters, input, outputs)
Brown 2004	Bounded uncertainty; Unbounded uncertainty; Indeterminacy; Ignorance
Dewulf <i>et al.</i> 2005	Inherent nature of phenomena; Lack of knowledge; Ambiguity in system understanding
Beer 2006	Probabilistic; Ambiguity; Incertitude; Ignorance; Indeterminacy
Petersen 2006	Location; Nature; Range; Recognised ignorance; Methodological unreliability; Value diversity
Hayes <i>et al.</i> 2006	Linguistic; Variability; Incertitude
Maier <i>et al.</i> 2008	Data (measurement error, type of data, length of record, analysis); Model (method, record quality, calibration, validation, experience); Human (stakeholder, politics)
Ascough II <i>et al.</i> 2008	Knowledge; Variability; Linguistic; Process; Model; Variability; Linguistic; Decision
Brouwer and Blois 2008	Statistical; Scenario; Qualitative; Recognised ignorance
Knol <i>et al.</i> 2009	Statistical; Scenario; Recognised ignorance; Epistemic; Ontic (process, normative); Model (structure, parameters, input data); Methodological; Analyst uncertainty

Table 2 Novel typology of uncertainties (including definitions) resulting from the analysis and iterative clustering of data obtained from 171 ERAs that applied WOE methods.

Nature	Location	Sub-location	Definition
Epistemic	Data	Availability	referring to the incompleteness, scarcity, or absence of data
		Precision	concerning the lack of accuracy or precision in obtained data
		Reliability	reflecting its trustworthiness i.e. data is erroneous for some specified reason
	Language	Ambiguity	where multiple meanings are possible
		Underspecificity	where meanings are not exact
		Vagueness	where meanings are not clear and understandable
	System	Cause	concerning a lack of clarity regarding the source(s) of harm
		Effect	relating to the influence a particular stressor (source) has upon the receptor(s)
		Process	where the risks are not understood or a process vital to a successful assessment is not identified
Aleatory	Variability	Human	results primarily from intentionally biased and subjective actions, but extends to all qualities of humans which are, either literally or from the viewpoint of the risk analyst, stochastic in nature
		Natural	pertains to the stochastic traits of natural systems
	Extrapolation	Intraspecies	where information specific to members of a species is used to represent other members of the same species
		Interspecies	where information specific to members of a species is used to represent members of a different species
		Laboratory	where information specific to laboratory conditions is used to represent real-world scenarios

		Quantity	where information specific to one quantity is used to represent another
		Spatial	where information specific to one spatial scale is used to represent another
		Temporal	where information specific to one timescale is used to represent another
Combined	Model	Structure	concerning the representation of real-world processes in model form
		Output	reflecting the level of confidence in the produced results
	Decision	Decision	where doubt surrounds an optimal course of action, often in the face of differing objectives.

Table 3 Descriptions of the most frequently occurring uncertainty management techniques, organised according to the percentage rates with which they occur in the evidence base of 171 ERAs that applied WOE methods, along with their associated uncertainties.

Uncertainty management technique	Description	Associated uncertainty locations	Referenced in:
Monte-Carlo simulation (22.1%)	Utilises repeated executions of numerical models to simulate stochastic processes.	Data, Extrapolation, Variability, Model, System	Ma 2002 Qin and Huang 2009
Uncertainty factor (16.6%)	Attaches a factor-based correction to the data being used which reflects the level of uncertainty within it.	Extrapolation, System, Data, Variability	Calabrese 1994 Phillips <i>et al.</i> 2008
Sensitivity analysis (8.4%)	Tests the sensitivity of a chosen output variable to variations in quantities relating to input variables.	Data, Model, Extrapolation, System	Huysmans <i>et al.</i> 2006 Oughton <i>et al.</i> 2008
No action (7.7%)	Not attempting to quantify, reduce, or manage uncertainties, whether recognised by the publication author(s) or identified through this research.	Data, Extrapolation, System, Variability, Model	Cesar <i>et al.</i> 2009
Further data collection (7.3%)	The collection of increased quantities of data.	Extrapolation, Data, Variability	Avagliano and Parella 2009
Fuzzy logic (6.8%)	A form of multi-valued logic that allows its components to be approximate rather than precise.	Data, Language, Model, Variability	Zadeh 1965 Acosta <i>et al.</i> 2010
Expert elicitation (4.6%)	Seeks to capture the knowledge of one or more experts in a field with regard to a specific matter.	Data, System, Variability	Kandlikar <i>et al.</i> 2007
Probability density function ¹	Describes the frequency of occurrence for different	Data, Variability	Oughton <i>et al.</i> 2008

(4.0%)	parameter values over a given range.		
Latin hypercube sampling (3.5%)	Splits a distribution into distinct intervals for sampling and use as inputs to a numerical model.	Data, Variability	Klier <i>et al.</i> 2008 Kumar <i>et al.</i> 2009
Bayesian belief network (3.1%)	A graphical representation of a system, in which relationships between uncertain characteristics are expressed through probability values.	Variability, Data, System	Aspinall <i>et al.</i> 2003
Fuzzy-stochastic system (3.1%)	A hybrid approach for incorporating epistemic and stochastic uncertainties separately.	Data, Extrapolation, Language	Li <i>et al.</i> 2007 Kumar <i>et al.</i> 2009
Precautionary management (1.8%)	Management based upon the application of the Precautionary Principle.	Extrapolation, System	Godduhn and Duffy 2003
Multi-criteria decision analysis (1.1%)	Brings together criteria and performance scores to provide a basis for integrating risk and uncertainty levels.	Decision	Linkov <i>et al.</i> 2007 Critto <i>et al.</i> 2007
Adaptive management (0.4%)	Incorporate the needs of many into an iterative system where differing alternatives and objectives are present.	Decision	Dey <i>et al.</i> 2000 Williams <i>et al.</i> 2009

¹Refers to probability density functions that are applied independently of the Monte-Carlo simulation and Latin-hypercube sampling techniques.

Table 4 Ranked potential uncertainties (according to the percentage proportion with which they occur in the evidence base of 171 ERAs that applied WOE methods) for risk analysts to consider, detailing uncertainty locations, sub-locations, and natures, along with related uncertainty management techniques in order of decreasing appropriateness. Row shadings correspond to the uncertainties that can be quantified, reduced and potentially removed (epistemic ■), quantified at best (aleatory ■), and those that must be considered on a case-by-case basis (combined ■).

Rank	Location of uncertainty	Sub-location of uncertainty	Nature of uncertainty	Uncertainty management technique #1	Uncertainty management technique #2	Uncertainty management technique #3
1 (20.8%)	Data	Reliability	Epistemic	Monte-Carlo simulation	Sensitivity analysis	Uncertainty factors
2 (10.1%)	Data	Availability	Epistemic	Monte-Carlo simulation	Sensitivity analysis	Uncertainty factors
3 (9.9%)	Variability	Natural	Aleatory	Monte-Carlo simulation	Further data collection	Uncertainty factors
4 (7.8%)	Extrapolation	Interspecies	Aleatory	Uncertainty factors	Monte-Carlo simulation	Further data collection
=5 (6.0%)	Extrapolation	Spatial	Aleatory	Interpolation	Monte-Carlo simulation	Uncertainty factors
=5 (6.0%)	System	Process	Epistemic	Uncertainty factors	Monte-Carlo simulation	Expert elicitation
7 (5.2%)	Extrapolation	Intraspecies	Aleatory	Uncertainty factors	Monte-Carlo simulation	Further data collection
=8 (4.2%)	Extrapolation	Temporal	Aleatory	Further data collection	Uncertainty factors	Monte-Carlo simulation
=8 (4.2%)	Model	Output	Combined	Sensitivity analysis	Monte-Carlo simulation	Fuzzy logic
=10 (3.9%)	Model	Structure	Combined	Sensitivity analysis	Monte-Carlo simulation	Fuzzy logic
=10 (3.9%)	System	Effect	Epistemic	Uncertainty factors	Expert elicitation	Monte-Carlo simulation
=12 (3.1%)	Extrapolation	Laboratory	Aleatory	Uncertainty factors	Further data collection	Monte-Carlo simulation
=12 (3.1%)	System	Cause	Epistemic	Uncertainty factors	Further data collection	Monte-Carlo simulation
=14 (2.3%)	Extrapolation	Quantity	Aleatory	Uncertainty factors	Further data collection	Monte-Carlo simulation
=14 (2.3%)	Variability	Human	Aleatory	Bayesian belief networks	Expert elicitation	Sensitivity analysis

=16 (1.6%)	Data	Precision	Epistemic	Fuzzy logic	Expert elicitation	Monte-Carlo simulation
=16 (1.6%)	Decision	Decision	Combined	Adaptive management	MCDA	Bayesian belief networks
=16 (1.6%)	Language	Ambiguity	Epistemic	Fuzzy logic	Fuzzy-stochastic	N/A
=16 (1.6%)	Language	Vagueness	Epistemic	Fuzzy logic	Fuzzy-stochastic	N/A
20 (1.0%)	Language	Underspecificity	Epistemic	Fuzzy logic	Fuzzy-stochastic	N/A

Table 5 Major elements of an environmental risk assessment, derived from government guidance documents (Fairman *et al.* 1998; USEPA 1998; DEFRA 2011).

Assessment phase	Assessment task	Assessment sub-task
Problem formulation	Build a conceptual model	Define risk relationships e.g. source-pathway-receptor paradigm Select assessment endpoints e.g. development; behaviour; survival; fecundity; abundance Consider appropriateness of assessment endpoints e.g. to other endpoints; to receptor
	Form work/analysis plan	Factors affecting fate and transport of stressor e.g. physical; chemical; atmospheric; biotic Data considerations/requirements e.g. gaps; collection; synthesis; analysis
Effects assessment	Analyse the stressor-response relationship	Determine the dose received e.g. duration, intensity Examine assessment endpoints e.g. development; behaviour; survival; fecundity; abundance
	Create stressor-response (effects) profile(s) e.g. single-point; distribution	
Exposure assessment	Collect data/information relating to:	The stressor e.g. composition; distribution; release The fate and transport of the stressor (i.e. pathways) e.g. biological; chemical; physical; receiving media The receptor e.g. composition; distribution
	Evaluate stressor-receptor contact	Co-occurrence e.g. frequency; duration; intensity

		Nature of contact e.g. ingestion; inhalation; dermal
	Create exposure profile(s) e.g. worst-case; conservative; probabilistic	
Risk characterisation	Select relevant effects/exposure profiles	
	Estimate risk e.g. single-point comparison; cumulative distribution	
	Aggregate risk e.g. combine stressor-based risk estimates; combine endpoint-based risk estimates	
	Evaluate risk	Confidence in risk estimate(s); i.e. uncertainty analysis) e.g. qualitative; semi-quantitative; quantitative
		Significance of risk estimate(s) using e.g. regulation; stakeholders; receptor recovery potential
	Communicate risk e.g. to risk professionals; to laypersons; to stakeholders; to regulators	

Table 6 Potential uncertainties for the ERA scenario of GMHP risk to Lepidoptera, organised according to the four phases of ERAs in which they will occur: problem formulation, effects assessment, exposure assessment, and risk characterisation. Analyst(s) should consider each listed potential uncertainty against all corresponding sub-locations (which are ranked according to the frequency with which they occur within the evidence base of 171 ERAs that applied WOE methods). Prioritised uncertainty management techniques are also displayed for each uncertainty sub-location, should a related uncertainty be deemed to exist. The potential level of uncertainty must be assessed by the analyst on a case-by-case basis.

Uncertainty location/ sub-location	Problem formulation	Effects assessment	Exposure assessment	Risk characterisation
Data (epistemic)	<ul style="list-style-type: none"> • Factors affecting fate and transport of stressor e.g. can we get the required data? • Data considerations and requirements e.g. identifying data collection, synthesis, and analysis techniques; 	<ul style="list-style-type: none"> • Determine the dose received by receptor e.g. data about the duration, frequency, or intensity of dose; • Examine assessment endpoints e.g. data about receptor development, behaviour, survival, fecundity, abundance; • Create exposure profile(s) e.g. distributions (of stressor intensity Vs. response magnitude) using analysed data 	<ul style="list-style-type: none"> • Stressor info e.g. data about its composition, distribution, or release; • Fate/transport info e.g. data about the dispersion or deposition of the receptor; about atmospheric, terrestrial, or biotic conditions; • Receptor info e.g. data about dietary, breeding, migratory, or predatory patterns; • Create exposure profile(s) e.g. using direct monitoring data; 	<ul style="list-style-type: none"> • Assessing the significance of the risk e.g. using data regarding regulatory-enforced or stakeholder-derived acceptability levels;

<p>Reliability (1) Availability (2) Precision (=16)</p>	<p>Monte Carlo Simulation; Sensitivity analysis; Uncertainty factors; Monte Carlo Simulation; Sensitivity analysis; Uncertainty factors; Fuzzy logic; Expert elicitation; Monte Carlo Simulation;</p>			
<p>Variability (aleatory)</p>	<ul style="list-style-type: none"> Factors affecting fate and transport of stressor e.g. variability in/between identified processes; 	<ul style="list-style-type: none"> Determine the dose received by receptor e.g. variability in the duration, frequency, or intensity of dose; Examine assessment endpoints e.g. variability in receptor development, behaviour, survival, fecundity, abundance; Create exposure profile(s) e.g. variability in single point (e.g. LC₅₀, EC₅₀) estimates; 	<ul style="list-style-type: none"> Stressor info e.g. variability in spatial/temporal distribution; variability in intensity or quantity of release; Fate/transport info e.g. variability in dispersion or deposition of the receptor; variability in atmospheric, terrestrial, or biotic conditions; Receptor info e.g. variability in dietary, breeding, migratory, or predatory patterns; Stressor-receptor contact e.g. variability in spatial, temporal or intensity of overlap; 	<ul style="list-style-type: none"> Risk estimation e.g. variability in single-point comparisons of PEC Vs. LC₅₀/EC₅₀; variability in cumulative distributions of stressor intensity Vs. response magnitude; Assessing the significance of the risk e.g. variability in regulatory-enforced or stakeholder-derived acceptability levels; variability in receptor recovery potential;
<p>Natural (3) Human (=14)</p>	<p>Monte Carlo Simulation; Further data collection; Uncertainty factors; Bayesian belief networks; Expert elicitation; Sensitivity analysis;</p>			
<p>Extrapolation (aleatory)</p>	<ul style="list-style-type: none"> Consider appropriateness of assessment endpoints e.g. extrapolating generic endpoints for use with this receptor; 	<ul style="list-style-type: none"> Determine the dose received by receptor e.g. extrapolating knowledge for the duration, frequency, or intensity of dose; 	<ul style="list-style-type: none"> Stressor info e.g. forced extrapolation of release intensity or quantity information; Create exposure profile(s) e.g. 	<ul style="list-style-type: none"> Risk estimation e.g. extrapolating from single-point comparisons of PEC Vs. LC₅₀/EC₅₀; extrapolating from cumulative

			<p>extrapolating to create conservative estimates;</p> <p>extrapolating to create worst-case estimates;</p>	<p>distributions of stressor intensity Vs. response magnitude;</p> <ul style="list-style-type: none"> Assessing the significance of the risk e.g. extrapolating from regulatory-enforced or stakeholder-derived acceptability levels;
<p>Interspecies (4)</p> <p>Spatial (=5)</p> <p>Intraspecies (7)</p> <p>Temporal (=8)</p> <p>Lab. (=12)</p> <p>Quantity (=14)</p>	<p>Uncertainty factors; Monte Carlo Simulation; Further data collection;</p> <p>Interpolation; Monte Carlo Simulation; Uncertainty factors;</p> <p>Uncertainty factors; Monte Carlo Simulation; Further data collection;</p> <p>Further data collection; Uncertainty factors; Monte Carlo Simulation;</p> <p>Uncertainty factors; Further data collection; Monte Carlo Simulation;</p> <p>Uncertainty factors; Further data collection; Monte Carlo Simulation;</p>			
<p>System (epistemic)</p>	<ul style="list-style-type: none"> Define risk relationships e.g. missing a stressor, pathway, or receptor; Select assessment endpoints e.g. missing an endpoint; Consider appropriateness of assessment endpoints e.g. relevance to other endpoints; relevance to receptor; Identifying fate/transport factors e.g. are there any 			

	missing?			
Process (=5)	Uncertainty factors; Monte Carlo Simulation; Expert elicitation;			
Effect (=10)	Uncertainty factors; Expert elicitation; Monte Carlo Simulation;			
Cause (=12)	Uncertainty factors; Further data collection; Monte Carlo Simulation;			
Model (combined)		<ul style="list-style-type: none"> • Determine the dose received by receptor e.g. model parameters for the duration, frequency, or intensity of dose; • Examine assessment endpoints e.g. model parameters for receptor development, behaviour, survival, fecundity, abundance; • Create effects profiles e.g. using model output; 	<ul style="list-style-type: none"> • Stressor info e.g. model parameters for the composition, distribution, or release; • Fate/transport info e.g. model parameters for the dispersion or deposition of the receptor; • Receptor info e.g. model parameters for the dietary, breeding, migratory, or predatory patterns; • Stressor-receptor contact e.g. model parameters for the spatial, temporal or intensity of overlap; • Create exposure profile(s) e.g. using dispersion models; using probabilistic models; 	
Output (=8)	Sensitivity analysis; Monte Carlo Simulation; Fuzzy logic;			
Structure (=10)	Sensitivity analysis; Monte Carlo Simulation; Fuzzy logic;			
Decision				<ul style="list-style-type: none"> • Selecting relevant

(combined)				effects/exposure profiles; <ul style="list-style-type: none"> • Risk aggregation e.g. combining selected estimates to form one overall risk estimate;
Decision (=16) Adaptive management; Multi-criteria decision analysis; Bayesian belief networks;				
Language (epistemic)	<ul style="list-style-type: none"> • Defining the scope of the ERA e.g. communicating with stakeholders 			<ul style="list-style-type: none"> • Assessing the significance of the risk e.g. with regulators or stakeholders; • Communicating the risk e.g. to risk professionals; to laypersons; to stakeholders; to regulators;
Ambiguity (=16) Fuzzy logic; Fuzzy-stochastic system;				
Vagueness (=16) Fuzzy logic; Fuzzy-stochastic system;				
Underspec. (20) Fuzzy logic; Fuzzy-stochastic system;				

Figure Captions

Figure 1 Overview of the clustering process applied to the uncertainty data extracted from the collected evidence base (n=171 ERAs that applied WOE methods), showing: a) all 36 recorded location-based uncertainty types; b) all 36 recorded location-based uncertainty types organised according to their nature; and c) final 20 location-based uncertainty types organised according to their nature. The superscript Greek letters in b) are matched to the superscript Greek letters in c), representing clustering into like groups. For example, model structure, model parameters, computer software/hardware, model calibration, and model simplification uncertainties, denoted by the Greek letter Kappa (κ), in b) are clustered into model structure uncertainty, also denoted by κ , in c).

Figure 2 Model showing the occurrence frequencies of the individual location-based uncertainty types identified (light grey squares; n=20), management techniques utilised (dark grey circles; n=10), and the relationships between them (black lines) within the collected evidence base (n=171 ERAs that applied WOE methods). The areas of the squares and circles (which depict the respective occurrence frequencies) are relative to each other, as are the widths of the dependency lines, where an increasing (square or circle) area and (line) width indicates an increasing frequency.

Figure 3 Matrix plot showing the correlation values (ρ) between the uncertainties and their respective management techniques within the collected evidence base (n=171 ERAs that applied WOE methods), where a higher value indicates a stronger correlation.